

**DOUGLAS COUNTY  
BOARD OF EDUCATION**

**ANNUAL FINANCIAL REPORT  
FOR THE  
FISCAL YEAR ENDED JUNE 30, 2012**

# DOUGLAS COUNTY BOARD OF EDUCATION

## ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2012

### TABLE OF CONTENTS

---

<b><u>I. Financial Section</u></b>	<b><u>Page</u></b>
Independent Auditor's Report	1 and 2
Management's Discussion and Analysis	3-10
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Assets	11
Statement of Activities	12
Fund Financial Statements:	
Balance Sheet – Governmental Funds	13
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Assets	14
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds	15
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	16
General Fund - Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual	17
Statement of Fiduciary Assets and Liabilities – Agency Fund	18
Notes to the Basic Financial Statements	19-39
<b><u>II. Other Supplementary Information</u></b>	
Schedule of Expenditures of Special Purpose Local Option Sales Tax Proceeds	40
<b><u>III. Single Audit Section</u></b>	
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	41 and 42
Independent Auditor's Report on Compliance With Requirements That Could Have a Direct and Material Effect on Each Major Program And on Internal Control in Accordance With OMB Circular A-133	43-45
Schedule of Expenditures of Federal Awards	46 and 47
Schedule of Findings and Questioned Costs	48-51

## **I. FINANCIAL SECTION**



## INDEPENDENT AUDITOR'S REPORT

---

**To the Superintendent and Members of  
the Douglas County Board of Education  
Douglasville, Georgia**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Douglas County Board of Education as of and for the year ended June 30, 2012, which collectively comprise the Douglas County Board of Education's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Douglas County Board of Education's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to previously present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Douglas County Board of Education as of June 30, 2012, and the respective changes in financial position, and the budgetary comparison for the General Fund, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 14, 2013 on our consideration of the Douglas County Board of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

---

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 3 through 10 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Douglas County Board of Education's financial statements. The schedule of expenditures of special purpose local option sales tax proceeds is presented for purposes of additional analysis and is not a required part of the financial statements. The accompanying schedule of expenditures of federal awards is also presented for purposes of additional analysis, as required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of special purpose local option sales tax proceeds and schedule of expenditures of federal awards are fairly stated in all material respects in relation to the financial statements as a whole.

Mauldin & Jenkins, LLC

Atlanta, Georgia  
March 14, 2013

**DOUGLAS COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2012**

Our discussion and analysis of the Douglas County Board of Education's financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2012. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the financial statements and the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

**Financial Highlights**

Key financial highlights for fiscal year 2012 are as follows:

- ✓ Net assets increased \$5.6 million, which represents a 1.8 percent increase from fiscal year 2011. This total increase was due to governmental activities since the School District has no business-type activities.
- ✓ General revenues accounted for \$109 million in revenue or 42.8 percent of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$145.6 million or 57.2 percent of total revenues. Total revenues were \$254.6 million.
- ✓ The School District had \$248.9 million in expenses related to governmental activities; only \$145.6 million of these expenses were offset by program specific charges for services, grants or contributions. General revenues (primarily property and sales taxes) of \$109 million were adequate to provide for the remaining cost of these programs.

**Using the Basic Financial Statements**

This annual report consists of management's discussion and analysis, a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Douglas County School District as a financial whole, or as an entire operating entity.

The district-wide financial statements include the Statement of Net Assets and Statement of Activities. These statements provide information about the activities of the School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances.

The fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds. In the case of the Douglas County School District, the General Fund, Capital Projects Fund, and Debt Service Fund are the most significant funds.

**DOUGLAS COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2012**

**District-Wide Statements**

The District-Wide financial statements are a consolidation of the District's operating funds into one column, with both short and long-term focus, called governmental activities. While these documents contain the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2012?" The Statement of Net Assets and the Statement of Activities answer this question. These statements include all assets and all liabilities using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's net assets and changes in those assets. This change in net assets is important because it tells the reader whether, for the District as a whole, the financial position of the Board has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, facility conditions, required educational programs and other factors.

In the Statement of Net Assets and the Statement of Activities, the District has one distinct type of activity:

- ✓ Governmental Activities - All of the District's programs and services are reported here including instruction, support services, operation and maintenance of plant, pupil transportation, food service, after school program, school activity accounts and various others.

**Fund Financial Statements**

Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's major governmental funds are the general fund, the district-wide capital projects fund, and the debt service fund.

**Governmental Funds** – Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is reconciled in the financial statements.

**DOUGLAS COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2012**

*Fiduciary Funds* – The District is the trustee, or fiduciary, for assets that belong to others, such as school clubs and organizations within the school activity accounts. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The District excludes these activities from the district-wide financial statements because it cannot use these assets to finance its operations.

**FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE**

The perspective of the Statement of Net Assets is of the District as a whole. Table 1 provides a summary of the District's net assets for fiscal year 2012 compared to fiscal year 2011.

**Table 1  
Net Assets**

	<u>Governmental Activities</u>	
	<u>Fiscal Year 2012</u>	<u>Fiscal Year 2011</u>
<b>Assets</b>		
Current and Other Assets	\$ 195,871,248	\$ 226,106,027
Capital Assets, Net	<u>383,589,465</u>	<u>357,171,350</u>
<b>Total Assets</b>	<u>579,460,713</u>	<u>583,277,377</u>
<b>Liabilities</b>		
Current and Other Liabilities	50,515,965	47,219,353
Long-Term Liabilities	<u>204,957,038</u>	<u>217,717,506</u>
<b>Total Liabilities</b>	<u>255,473,003</u>	<u>264,936,859</u>
<b>Net Assets</b>		
Invested in Capital Assets, Net of Related Debt	259,422,083	225,087,503
Restricted	45,612,976	63,624,639
Unrestricted	<u>18,952,651</u>	<u>29,628,376</u>
<b>Total Net Assets</b>	<u>\$ 323,987,710</u>	<u>\$ 318,340,518</u>

Total net assets increased \$5.6 million.



**DOUGLAS COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2012**

Table 2 shows the changes in net assets for fiscal year 2012 compared to the changes in net assets for fiscal year 2011.

<b>Change in Net Assets</b> <b>Table 2</b>	<u>Governmental Activities</u>	
	<u>Fiscal</u> <u>Year 2012</u>	<u>Fiscal</u> <u>Year 2011</u>
<b>Revenues</b>		
Program Revenues:		
Charges for Services and Sales	\$ 9,005,935	\$ 8,435,768
Operating Grants and Contributions	129,104,563	133,473,879
Capital Grants and Contributions	<u>7,522,624</u>	<u>19,611,399</u>
Total Program Revenues	<u>145,633,122</u>	<u>161,521,046</u>
General Revenues:		
Taxes		
Property Taxes		
For Maintenance and Operations	65,882,393	67,756,419
For Debt Service	10,557,468	13,951,656
Sales Taxes		
Special Purpose Local Option Sales Tax		
For Debt Service	10,022,209	16,444,095
For Capital Projects	12,422,852	3,800,169
Other Taxes	1,053,215	912,210
Grants and Contributions not Restricted to		
Specific Programs	8,816,278	7,500,778
Investment Earnings	203,201	389,390
Miscellaneous	<u>-</u>	<u>-</u>
Total General Revenues	<u>108,957,616</u>	<u>110,754,717</u>
Total Revenues	<u>254,590,738</u>	<u>272,275,763</u>
<b>Program Expenses</b>		
Instruction	155,116,411	157,161,212
Support Services		
Pupil Services	6,642,043	6,599,039
Improvement of Instructional Services	7,446,106	8,070,038
Educational Media Services	4,367,850	4,340,499
Federal Grant Administration	421,501	-
General Administration	2,525,675	3,123,988
School Administration	15,369,431	14,116,533
Business Administration	2,049,924	1,980,921
Maintenance and Operations of Plant	14,269,596	14,106,850
Student Transportation Services	11,316,316	11,656,876
Central Support Services	3,339,953	3,637,067
Other Support Services	2,640,385	1,852,355
Operations of Non-Instructional Services		
Enterprise Operations	1,090,881	878,697
Food Services	13,633,263	12,908,462
Interest on Short-Term and Long-Term Debt	<u>8,714,211</u>	<u>9,321,492</u>
Total Expenses	<u>248,943,546</u>	<u>249,754,029</u>
Change in Net Assets	5,647,192	22,521,734
Net Assets, Beginning of Year, restated	<u>318,340,518</u>	<u>295,818,784</u>
Net Assets, End of Year	<u>\$ 323,987,710</u>	<u>\$ 318,340,518</u>

**DOUGLAS COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2012**

**Governmental Activities**

Instruction comprises 62.3 percent of governmental program expenses. Interest expense comprises 3.5 percent of governmental program expenses. Interest expense was attributable to the outstanding bonds for capital projects.

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

**Table 3  
Governmental Activities**

	<u>Total Cost of Services</u>		<u>Net Cost of Services</u>	
	Fiscal	Fiscal	Fiscal	Fiscal
	<u>Year 2012</u>	<u>Year 2011</u>	<u>Year 2012</u>	<u>Year 2011</u>
Instruction	\$ 155,116,411	\$ 157,161,212	\$ 61,315,576	\$ 47,864,513
Support Services				
Pupil Services	6,642,043	6,599,039	4,509,356	4,936,712
Improvement of Instructional Services	7,446,106	8,070,038	978,604	1,938,103
Educational Media Services	4,367,850	4,340,499	909,025	545,419
Federal Grant Administration	421,501	-	421,501	
General Administration	2,525,675	3,123,988	618,273	246,083
School Administration	15,369,431	14,116,533	8,462,611	7,988,160
Business Administration	2,049,924	1,980,921	1,675,571	1,370,510
Maintenance and Operation of Plant	14,269,596	14,106,850	5,926,584	6,340,388
Student Transportation Services	11,316,316	11,656,876	6,980,720	5,833,969
Central Support Services	3,339,953	3,637,067	2,232,304	2,789,912
Other Support Services	2,640,385	1,852,355	852,143	215,243
Operations of Non-Instructional Services				
Enterprise Operations	1,090,881	878,697	(133,737)	(114,807)
Food Services	13,633,263	12,908,462	(152,318)	(1,042,714)
Interest on Short-Term and Long-Term Debt	<u>8,714,211</u>	<u>9,321,492</u>	<u>8,714,211</u>	<u>9,321,492</u>
Total Expenses	<u>\$ 248,943,546</u>	<u>\$ 249,754,029</u>	<u>\$ 103,310,424</u>	<u>\$ 88,232,983</u>

Although program revenues make up a majority of the revenues, the District is still dependent upon tax revenues for governmental activities. Over 39 percent of instruction activities are supported through taxes and other general revenues; for all governmental activities general revenue support is 41.5 percent.

**DOUGLAS COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2012**

**The District's Funds**

The District's governmental funds are accounted for using the modified accrual basis of accounting. Total governmental funds had revenues and other financing sources of \$297.7 million and expenditures and other financing uses of \$330.6 million. Included in the expenditures were \$41.9 million of capital outlay expenditures and \$12.6 million of principal retirement. The School System's General Fund remains in sound financial position with a year-end fund balance of \$23.5 million.

***General Fund Budgeting Highlights***

The District's budget is prepared according to Georgia law. The most significant budgeted fund is the general fund. The District uses site-based budgeting. The budgeting systems are designed to tightly control total site budgets but provide flexibility for site management.

For the general fund, the actual revenues of \$214.4 million were \$6.6 million more than the final budgeted amount. This difference was related primarily to local school funds that were not included in the district budget and actual tax collections exceeding projections.

The actual expenditures of \$223.9 million for the general fund exceeded the budgeted amount by \$1.5 million. This was due to additional expenditures related to capital projects and the inclusion in our financial statements of the actual amounts of school activity expenditure accounts which were not included in our budgeted amounts.

The District's Board continues to monitor fund balance in anticipation of future needs, continued decline in funding, and continued increases to expenses. These results are evidence of their work.

**DOUGLAS COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2012**

**Capital Assets and Debt Administration**

***Capital Assets***

At the end of fiscal year 2012, the District had \$383.6 million invested in capital assets, all in governmental activities. Table 4 shows fiscal year 2012 balances compared with fiscal year 2011 balances.

**Table 4  
Capital Assets  
(Net of Depreciation)**

	<u>Governmental Activities</u>	
	Fiscal	Fiscal
	<u>Year 2012</u>	<u>Year 2011</u>
Land	\$ 31,469,359	\$ 31,469,359
Construction in Progress	32,289,126	75,144,606
Buildings and Improvements	273,629,908	217,934,107
Equipment	22,253,697	17,723,675
Land Improvement	<u>23,947,375</u>	<u>14,899,603</u>
<b>Total</b>	<b><u>\$ 383,589,465</u></b>	<b><u>\$ 357,171,350</u></b>

The growth in the county has slowed down, so the District is focusing construction on additions and renovations to existing facilities. More detailed information on the District's capital assets can be found in the notes to the financial statements.

***Debt***

At June 30, 2012, the Board had \$191.1 million in bonds outstanding with \$8.8 million due within one year. Table 5 shows fiscal year 2012 balances compared with fiscal year 2011 balances.

**Table 5  
Debt at June 30**

	<u>Governmental Activities</u>	
	Fiscal	Fiscal
	<u>Year 2012</u>	<u>Year 2011</u>
General Obligation Bonds	<u>\$ 191,060,000</u>	<u>\$ 204,015,000</u>

More detailed information on the District's long-term debt can be found in Note 10 of the financial statements.

**DOUGLAS COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2012**

**Current Issues**

The Douglas County School System is financially stable. The School System's current operating millage is 19.85, which produces approximately \$3.3 million per mill. The operating millage rate for 2012 remained the same as the rate for 2011 of 19.85, which supported the fiscal year 2012 budget. Douglas County, and the Douglas County School System, continues to suffer economic setbacks in line with a state and national economy that is declining in growth. The State of Georgia has experienced revenue shortfalls that will directly impact funding to the state's school systems. From all indications, the State of Georgia will continue to impose formula reductions across the State. This is a significant factor in the District's annual budget and planning processes. Despite these challenges, the School System's management and Board are committed to continue to effectively and prudently manage the available resources to provide quality educational opportunities for all of the System's students.

**Contacting the Board's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional information, contact the Douglas County Board of Education, 9030 Highway 5, Douglasville, Georgia 30134 or call 770-651-2000.

## **BASIC FINANCIAL STATEMENTS**

**DOUGLAS COUNTY BOARD OF EDUCATION**

**STATEMENT OF NET ASSETS**

**JUNE 30, 2012**

<b>ASSETS</b>	<b>Governmental Activities</b>
Cash and cash equivalents	\$ 119,847,195
Investments	46,105,834
Receivables:	
Taxes	5,940,218
Intergovernmental:	
State	14,619,701
Federal	5,815,329
Local	464,845
Other	10,505
Inventory	702,000
Deferred charges	2,365,621
Capital assets (nondepreciable)	63,758,485
Capital assets (depreciable, net of accumulated depreciation)	319,830,980
Total assets	579,460,713
<b>LIABILITIES</b>	
Accounts payable	7,653,496
Salaries and benefits payable	32,055,890
Contracts payable	7,322,766
Accrued interest payable	2,330,381
Unearned revenue	80,239
Retainage payable	1,073,193
Claims payable due within one year	1,301,786
Claims payable due in more than one year	1,857,055
Bonds payable due within one year	8,750,000
Bonds payable due in more than one year	191,740,383
Compensated absences due within one year	1,111,642
Compensated absences due in more than one year	196,172
Total liabilities	255,473,003
<b>NET ASSETS</b>	
Investment in capital assets, net of related debt	258,348,890
Restricted for:	
Federal programs	2,749,636
Capital projects	34,563,151
Debt service	8,214,054
Winston Ruritan Club - expendable	40,232
Winston Ruritan Club - nonexpendable	45,903
Unrestricted	20,025,844
Total net assets	\$ 323,987,710

**The accompanying notes are an integral part of these financial statements.**

**DOUGLAS COUNTY BOARD OF EDUCATION**

**STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED JUNE 30, 2012**

<b>Functions/Programs</b>	<b>Expenses</b>	<b>Program Revenues</b>			<b>Net (Expense) Revenue and Changes in Net Assets</b>
		<b>Charges for Services</b>	<b>Operating Grants and Contributions</b>	<b>Capital Grants and Contributions</b>	
Governmental activities:					
Instruction	\$ 155,116,411	\$ 3,547,645	\$ 84,716,653	\$ 5,536,537	\$ (61,315,576)
Support services:					
Pupil services	6,642,043	-	2,132,687	-	(4,509,356)
Improvement of instructional services	7,446,106	-	6,467,502	-	(978,604)
Educational media services	4,367,850	275,671	3,041,533	141,621	(909,025)
Federal grant administration	421,501	-	-	-	(421,501)
General administration	2,525,675	-	1,454,374	453,028	(618,273)
School administration	15,369,431	24,020	6,882,800	-	(8,462,611)
Business administration	2,049,924	24,991	349,362	-	(1,675,571)
Maintenance and operation of facilities	14,269,596	3,553	8,288,759	50,700	(5,926,584)
Student transportation services	11,316,316	-	3,547,829	787,767	(6,980,720)
Central support services	3,339,953	-	1,107,649	-	(2,232,304)
Other support services	2,640,385	1,042,380	745,862	-	(852,143)
Operations of non-instructional services:					
Miscellaneous non-instructional services	1,090,881	1,023,652	-	200,966	133,737
Food services operation	13,633,263	3,064,023	10,369,553	352,005	152,318
Interest on long-term debt	8,714,211	-	-	-	(8,714,211)
Total governmental activities	<u>\$ 248,943,546</u>	<u>\$ 9,005,935</u>	<u>\$ 129,104,563</u>	<u>\$ 7,522,624</u>	<u>(103,310,424)</u>

General revenues:

Taxes:

Property taxes, levied for general purposes	65,882,393
Property taxes, levied for debt service	10,557,468
Sales taxes:	
For debt service	10,022,209
For capital projects	12,422,852
Other taxes	1,053,215
Grants and contributions not restricted to specific programs	8,816,278
Unrestricted investment earnings	203,201
Total general revenues	<u>108,957,616</u>
Change in net assets	5,647,192
Net assets, beginning of year, restated	318,340,518
Net assets, end of year	<u>\$ 323,987,710</u>

The accompanying notes are an integral part of these financial statements.



**DOUGLAS COUNTY BOARD OF EDUCATION**

**BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2012**

ASSETS	General	District-Wide Capital Projects	Debt Service	Non-major Winston Ruritan Club	Total Governmental Funds
Cash and cash equivalents	\$ 30,616,503	\$ 81,578,609	\$ 7,634,617	\$ 17,466	\$ 119,847,195
Investments	4,302,226	41,734,939	-	68,669	46,105,834
Receivables:					
Taxes	3,460,358	1,900,423	579,437	-	5,940,218
Intergovernmental:					
State	14,619,701	-	-	-	14,619,701
Federal	5,815,329	-	-	-	5,815,329
Local	464,845	-	-	-	464,845
Other	10,505	-	-	-	10,505
Due from other funds	157,589	-	-	-	157,589
Inventory	702,000	-	-	-	702,000
Total assets	<u>\$ 60,149,056</u>	<u>\$ 125,213,971</u>	<u>\$ 8,214,054</u>	<u>\$ 86,135</u>	<u>\$ 193,663,216</u>
<b>LIABILITIES AND FUND BALANCES</b>					
<b>LIABILITIES</b>					
Accounts payable	\$ 1,556,857	\$ 6,096,639	\$ -	\$ -	\$ 7,653,496
Contracts payable	-	7,322,766	-	-	7,322,766
Salaries and benefits payable	32,055,890	-	-	-	32,055,890
Retainage payable	-	1,073,193	-	-	1,073,193
Due to other funds	-	157,589	-	-	157,589
Deferred revenue	3,058,741	-	501,854	-	3,560,595
Total liabilities	<u>36,671,488</u>	<u>14,650,187</u>	<u>501,854</u>	<u>-</u>	<u>51,823,529</u>
<b>FUND BALANCES</b>					
Nonspendable:					
Inventory	702,000	-	-	-	702,000
Permanent fund corpus	-	-	-	45,903	45,903
Restricted for:					
Winston Ruritan Club	-	-	-	40,232	40,232
Charter Technical School	7,451	-	-	-	7,451
Federal programs	2,749,636	-	-	-	2,749,636
Bus replacement	314,917	-	-	-	314,917
Capital projects	-	110,563,784	-	-	110,563,784
Debt service	-	-	7,712,200	-	7,712,200
Assigned:					
2013 fiscal year appropriations of fund balance	7,263,373	-	-	-	7,263,373
Unassigned:					
General fund	12,440,191	-	-	-	12,440,191
Total fund balances	<u>23,477,568</u>	<u>110,563,784</u>	<u>7,712,200</u>	<u>86,135</u>	<u>141,839,687</u>
Total liabilities and fund balances	<u>\$ 60,149,056</u>	<u>\$ 125,213,971</u>	<u>\$ 8,214,054</u>	<u>\$ 86,135</u>	<u>\$ 193,663,216</u>

The accompanying notes are an integral part of these financial statements.

**DOUGLAS COUNTY BOARD OF EDUCATION**

**RECONCILIATION OF THE GOVERNMENTAL FUNDS**

**BALANCE SHEET TO THE STATEMENT OF NET ASSETS**

**JUNE 30, 2012**

Total fund balances - governmental funds	\$	141,839,687
Amounts reported for governmental activities in the statement of net assets are different because		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds		
Cost	\$	484,422,917
Less accumulated depreciation		<u>(100,833,452)</u>
		383,589,465
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds		
Property taxes		3,480,356
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds		
Bonds payable	\$	(191,060,000)
Premium, net of amortization		(12,120,935)
Issuance costs, net of amortization		2,365,621
Unamortized loss on refunding		2,690,552
Accrued interest		(2,330,381)
Compensated absences		(1,307,814)
Claims liability		<u>(3,158,841)</u>
		<u>(204,921,798)</u>
Net assets of governmental activities	\$	<u><u>323,987,710</u></u>

**The accompanying notes are an integral part of these financial statements.**

**DOUGLAS COUNTY BOARD OF EDUCATION**  
**STATEMENT OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2012**

	General	District - Wide Capital Projects	Debt Service	Non-major Winston Ruritan Club	Total Governmental Funds
<b>REVENUES</b>					
Property taxes	\$ 66,338,111	\$ -	\$ 10,676,768	\$ -	\$ 77,014,879
Sales taxes	-	22,445,061	-	-	22,445,061
Other taxes	897,793	-	155,422	-	1,053,215
State funds	109,409,417	7,091,654	-	-	116,501,071
Federal funds	28,741,428	-	-	-	28,741,428
Investment income	52,894	130,985	9,920	9,402	203,201
Charges for services	4,071,621	-	-	-	4,071,621
Miscellaneous	4,934,314	-	-	-	4,934,314
Total revenues	<u>214,445,578</u>	<u>29,667,700</u>	<u>10,842,110</u>	<u>9,402</u>	<u>254,964,790</u>
<b>EXPENDITURES</b>					
Current:					
Instruction	142,326,431	-	-	-	142,326,431
Support services:					
Pupil services	6,657,497	-	-	-	6,657,497
Improvement of instructional services	7,447,018	-	-	-	7,447,018
Educational media services	4,091,920	-	-	-	4,091,920
Federal grant administration	421,501	-	-	-	421,501
General administration	1,667,588	-	-	-	1,667,588
School administration	15,368,735	-	-	-	15,368,735
Business administration	2,039,269	-	3,054	-	2,042,323
Maintenance and operation of facilities	14,116,322	-	-	-	14,116,322
Student transportation services	9,775,515	-	-	-	9,775,515
Central support services	3,335,573	-	-	-	3,335,573
Other support services	2,640,385	-	-	-	2,640,385
Miscellaneous non-instructional services	1,090,881	-	-	-	1,090,881
Food services operation	12,947,294	-	-	-	12,947,294
Capital outlay	-	41,934,748	-	-	41,934,748
Debt service:					
Principal retirement	-	-	12,615,000	-	12,615,000
Interest and fees	-	-	9,855,813	-	9,855,813
Bond issuance costs	-	-	202,649	-	202,649
Total expenditures	<u>223,925,929</u>	<u>41,934,748</u>	<u>22,676,516</u>	<u>-</u>	<u>288,537,193</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(9,480,351)</u>	<u>(12,267,048)</u>	<u>(11,834,406)</u>	<u>9,402</u>	<u>(33,572,403)</u>
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	-	-	10,022,209	-	10,022,209
Transfers out	-	(10,022,209)	-	-	(10,022,209)
Payments to escrow agent	-	-	(32,049,572)	-	(32,049,572)
Issuance of long term debt	-	-	27,970,000	-	27,970,000
Premium on bond issuance	-	-	4,259,059	-	4,259,059
Sale of capital assets	511,150	-	-	-	511,150
Total other financing sources (uses)	<u>511,150</u>	<u>(10,022,209)</u>	<u>10,201,696</u>	<u>-</u>	<u>690,637</u>
Net change in fund balances	(8,969,201)	(22,289,257)	(1,632,710)	9,402	(32,881,766)
<b>FUND BALANCES, beginning of year, restated</b>	<u>32,446,769</u>	<u>132,853,041</u>	<u>9,344,910</u>	<u>76,733</u>	<u>174,721,453</u>
<b>FUND BALANCES, end of year</b>	<u>\$ 23,477,568</u>	<u>\$ 110,563,784</u>	<u>\$ 7,712,200</u>	<u>\$ 86,135</u>	<u>\$ 141,839,687</u>

The accompanying notes are an integral part of these financial statements.

**DOUGLAS COUNTY BOARD OF EDUCATION**

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED JUNE 30, 2012**

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$	(32,881,766)
--	----	--------------

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. The amount by which capital outlays exceeded depreciation in the current period is as follows:

Capital outlay	\$ 40,834,317	
Depreciation expense	<u>(14,265,299)</u>	26,569,018

The net effect of miscellaneous transactions involving capital assets is as follows:

Net book value of assets sold	\$ (351,869)	
Donation of capital assets	<u>200,966</u>	(150,903)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Property taxes	\$ <u>(575,018)</u>	(575,018)
----------------	---------------------	-----------

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Principal payments - bonds	\$ 12,615,000	
Bond premium	(4,259,059)	
Bond issuance costs	202,649	
Issuance of refunded general obligation debt	(27,970,000)	
Payment of refunded general obligation debt into escrow agent	<u>32,049,572</u>	12,638,162

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Amortization of bond premium	\$ 1,411,847	
Amortization of issuance costs	(295,105)	
Amortization of loss on refunding	(156,561)	
Change in compensated absences	(46,706)	
Change in claims payable	(1,047,197)	
Change in accrued interest	<u>181,421</u>	<u>47,699</u>

Change in net assets of governmental activities	\$	<u><u>5,647,192</u></u>
---	----	-------------------------

**The accompanying notes are an integral part of these financial statements.**

**DOUGLAS COUNTY BOARD OF EDUCATION**

**GENERAL FUND  
STATEMENT OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (GAAP BASIS)  
FOR THE FISCAL YEAR ENDED JUNE 30, 2012**

	Budget		Actual	Variance With Final Budget
	Original	Final		
<b>REVENUES</b>				
Taxes	\$ 65,035,851	\$ 66,646,834	\$ 67,235,904	\$ 589,070
State funds	105,250,467	106,552,849	109,409,417	2,856,568
Federal funds	24,018,744	30,213,087	28,741,428	(1,471,659)
Charges for services	3,215,444	3,215,444	4,071,621	856,177
Investment income	108,620	10,800	52,894	42,094
Miscellaneous	1,716,613	1,212,046	4,934,314	3,722,268
	<u>199,345,739</u>	<u>207,851,060</u>	<u>214,445,578</u>	<u>6,594,518</u>
<b>EXPENDITURES</b>				
Current:				
Instruction	135,736,753	139,309,589	142,326,431	(3,016,842)
Support services:				
Pupil services	6,781,705	7,464,180	6,657,497	806,683
Improvement of instructional services	7,269,545	8,877,221	7,447,018	1,430,203
Educational media services	4,190,729	4,228,147	4,091,920	136,227
Federal grant administration	220,297	419,388	421,501	(2,113)
General administration	1,788,146	2,050,807	1,667,588	383,219
School administration	14,672,651	14,723,747	15,368,735	(644,988)
Business administration	1,998,994	2,026,576	2,039,269	(12,693)
Maintenance and operation of plant	14,180,331	14,184,502	14,116,322	68,180
Student transportation services	9,354,071	10,235,922	9,775,515	460,407
Central support services	4,369,166	4,326,911	3,335,573	991,338
Other support services	1,098,988	1,230,793	2,640,385	(1,409,592)
Miscellaneous non-instructional services	-	-	1,090,881	(1,090,881)
Food services operation	13,319,298	13,365,552	12,947,294	418,258
Total expenditures	<u>214,980,674</u>	<u>222,443,335</u>	<u>223,925,929</u>	<u>(1,482,594)</u>
Deficiency of revenues over expenditures	<u>(15,634,935)</u>	<u>(14,592,275)</u>	<u>(9,480,351)</u>	<u>5,111,924</u>
<b>OTHER FINANCING SOURCES</b>				
Sale of capital assets	-	-	511,150	511,150
Total other financing sources	<u>-</u>	<u>-</u>	<u>511,150</u>	<u>511,150</u>
Net change in fund balances	<u>(15,634,935)</u>	<u>(14,592,275)</u>	<u>(8,969,201)</u>	<u>5,623,074</u>
<b>FUND BALANCES, beginning of year, restated</b>	<u>32,446,769</u>	<u>32,446,769</u>	<u>32,446,769</u>	<u>-</u>
<b>FUND BALANCES, end of year</b>	<u>\$ 16,811,834</u>	<u>\$ 17,854,494</u>	<u>\$ 23,477,568</u>	<u>\$ 5,623,074</u>

The accompanying notes are an integral part of these financial statements.

**DOUGLAS COUNTY BOARD OF EDUCATION**

**STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES**

**AGENCY FUND**

**JUNE 30, 2012**

---

<b>ASSETS</b>		<b>Club and Athletics Fund</b>
		<hr/>
Cash		\$ 488,487
	Total assets	<hr/> <hr/>
		\$ 488,487
<b>LIABILITIES</b>		
Funds held for others		<hr/>
	Total liabilities	<hr/> <hr/>
		\$ 488,487

**The accompanying notes are an integral part of these financial statements.**

**DOUGLAS COUNTY BOARD OF EDUCATION  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
JUNE 30, 2012**

**Note 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY**

**Reporting Entity**

The Douglas County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a school board elected by the voters and a Superintendent appointed by the Board. The Board is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

**Note 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Basis of Presentation**

The School District's basic financial statements are collectively comprised of the government-wide financial statements, fund financial statements and notes to the basic financial statements of the Douglas County Board of Education.

***Government-wide Statements:***

The Statement of Net Assets and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

- Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.
- Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

In the Statement of Net Assets, equity is reported as net assets and consists of amounts invested in capital assets, net of related debt, amounts restricted by outside parties for specific purposes and unrestricted amounts.

**DOUGLAS COUNTY BOARD OF EDUCATION**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2012**

**Note 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Fund Financial Statements:***

The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate statements for each category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The School District reports the following major governmental funds:

- *General Fund* is the School District's primary operating fund. It accounts for all financial resources of the School District, except those resources required to be accounted for in another fund.
- *District-Wide Capital Projects Fund* accounts for financial resources including Special Purpose Local Option Sales Tax (SPLOST), Bond Proceeds and grants from Georgia State Financing and Investment Commission to be used for the acquisition, construction or renovation of major capital facilities.
- *Debt Service Fund* accounts for taxes (property and sales) legally restricted for the payment of general long-term debt principal, interest and paying agent's fees.

The School District also reports the following fund types:

- *Agency Fund* accounts for assets held by the School District as an agent for various individual school clubs and activities.
- *Permanent Fund* accounts for the operations of the School District's endowment for which the corpus held in this fund cannot be used.

**Basis of Accounting/Measurement Focus**

The basis of accounting determines when transactions are reported on the financial statements. The District-wide governmental activities and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Agency funds are custodial in nature and do not present results of operations or have a measurement focus. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.



**DOUGLAS COUNTY BOARD OF EDUCATION**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2012**

**Note 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the School District considers most revenues to be available if they are collected within 60 days of the end of the current fiscal period; however, intergovernmental revenues reported in the governmental funds are considered to be available if they are collected within 120 days after year-end.

Property taxes, sales taxes, intergovernmental revenue, and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments and compensated absences, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and capital leases are reported as other financing sources.

Revenue from grants and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the School System must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School System on a reimbursement basis.

The State of Georgia reimburses the School System for teachers' salaries and operating costs through the Quality Basic Education (QBE) Formula Earnings program. State of Georgia law defines the formula driven grant that determines the cost of an academic school year and the State of Georgia's share in this cost. Generally teachers are contracted for the school year (July 1 – June 30) and paid over a twelve month contract period, generally September 1 through August 31. In accordance with the requirements of the enabling legislation of the QBE program, the State of Georgia reimburses the School System over the same twelve month period in which teachers are paid, funding the academic school year expenditures. At June 30, the amount of teachers' salaries incurred but not paid until July and August of the subsequent year are accrued as the State of Georgia has only postponed the final payment of their share of the cost until the subsequent appropriations for cash management purposes. By June 30 of each year, the State of Georgia has a signed appropriation that includes this final amount, which represents the State of Georgia's intent to fund this final payment. Based on guidance in Government Accounting Standards Board (GASB) Statement No. 33, paragraph 74, the State of Georgia recognizes its QBE liability for the July and August salaries at June 30, and the School System recognizes the same QBE as a receivable and revenue, consistent with symmetrical recognition.

**DOUGLAS COUNTY BOARD OF EDUCATION**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2012**

**Note 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

**Cash and Cash Equivalents**

**COMPOSITION OF DEPOSITS**

Cash and cash equivalents consist of cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Georgia Laws OCGA 45-8-14 authorizes the School District to deposit its funds in one or more solvent banks or insured Federal savings and loan associations.

**Investments**

**COMPOSITION OF INVESTMENTS**

Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. Both participating interest-earning contracts and money market investments with a maturity at purchase greater than one year are reported at fair value. The Official Code of Georgia Annotated Section 36-83-4 authorizes the School District to invest its funds. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity. Funds may be invested in the following:

- (1) Obligations issued by the State of Georgia or by other states,
- (2) Obligations issued by the United States government,
- (3) Obligations fully insured or guaranteed by the United States government or a United States government agency,
- (4) Obligations of any corporation of the United States government,
- (5) Prime banker's acceptances,
- (6) The Local Government Investment Pool administered by the State Treasurer of the State of Georgia,
- (7) Repurchase agreements, and
- (8) Obligations of other political subdivisions of the State of Georgia.

The School District does not have a formal policy regarding investments that addresses credit risks, custodial credit risks, concentration of credit risks, interest rate risks or foreign currency risks.

**DOUGLAS COUNTY BOARD OF EDUCATION  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
JUNE 30, 2012**

**Note 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Receivables**

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on federal, state or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements are reported net of an allowance for uncollectible receivables when necessary.

**Property Taxes**

The Douglas County Tax Commissioner fixed the property tax levy for the 2011 tax digest year (calendar year) on September 15, 2011 (levy date). Taxes were due on November 15, 2011 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2011 tax digest are reported as revenue in the governmental funds for fiscal year 2012. The Douglas County Tax Commissioner bills and collects the property taxes for the School District, withholds 1% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2012, for maintenance and operations amounted to \$66,338,111 and for debt service amounted to \$10,676,768.

The Georgia Constitution, Article VIII, Section VI, Paragraph I requires the board of education of each school system to annually certify to its fiscal authority or authorities a school tax not greater than 20 mills per dollar for the support and maintenance of education. The Douglas County Board of Education is in compliance with this law. Tax millage rates levied for the 2011 tax year (calendar year) for the Douglas County Board of Education were as follows (a mill equals \$1 per thousand dollars of assessed value):

School Maintenance and Operations	19.85 mills
School Bonds	<u>3.10</u> mills
	<u>22.95</u> mills

**Sales Taxes**

Special Purpose Local Option Sales Tax, at the fund reporting level, during the year amounted to \$22,445,061 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

**DOUGLAS COUNTY BOARD OF EDUCATION  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
JUNE 30, 2012**

**Note 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Inventories**

**CONSUMABLE SUPPLIES**

On the basic financial statements, consumable supplies are reported at cost (first-in, first-out). The School District uses the consumption method to account for the consumable supplies inventory whereby an asset is recorded when supplies are purchased and expenses/expenditures are recorded at the time the supplies are consumed.

**FOOD INVENTORIES**

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their federally assigned value and purchased foods inventories are reported at cost (first-in, first-out). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

**Prepaid Items**

Payments made to vendors for services that will benefit periods subsequent to June 30, 2012, are recorded as prepaid items.

**Capital Assets**

Capital assets purchased, including capital outlay costs, are recorded as expenditures in the fund financial statements at the time of purchase (including ancillary charges). On the District-wide financial statements, all purchased capital assets are valued at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at estimated fair market value on the date donated. Disposals are deleted at depreciated recorded cost. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. Depreciation is computed using the straight-line method. The School District does not capitalize book collections or works of art. Depreciation is used to allocate the actual or estimated historical cost of all capital assets over estimated useful lives.

**DOUGLAS COUNTY BOARD OF EDUCATION  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
JUNE 30, 2012**

**Note 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Capitalization thresholds and estimated useful lives of capital assets reported in the District-wide statements are as follows:

	<u>Capitalization Policy</u>	<u>Estimated Useful Life</u>
Land	All	N/A
Land Improvements	\$ 10,000	20 years
Buildings		
Temporary	\$ 10,000	25 years
Permanent	\$ 50,000	50 years
Building Improvements	\$ 10,000	7 to 30 years
Equipment	\$ 10,000	4 to 20 years

**General Obligation Bonds**

The School District issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. In addition, general obligation bonds have been issued to refund existing general obligations bonds. Bond issuance costs are recognized in the financial statements during the fiscal year bonds are issued. General obligation bonds are direct obligations and pledge the full faith and credit of the government.

In the fund financial statements, the face amount of debt issued and any related premium, is reported as other financing sources. Issuance costs, whether or not withheld from actual proceeds, are reported as debt service expenditures.

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

**Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**DOUGLAS COUNTY BOARD OF EDUCATION  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
JUNE 30, 2012**

**Note 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Fund Equity**

Fund equity at the governmental fund financial reporting level is classified as “fund balance.” Fund equity for all other reporting is classified as “net assets.”

***Fund Balance*** – Generally, fund balance represents the difference between the assets and liabilities under the current financial resources measurement focus of accounting. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the School District is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

- ***Nonspendable*** – Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted to cash) or (b) legally or contractually required to be maintained intact.
- ***Restricted*** – Fund balances are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.
- ***Committed*** – Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Education through the adoption of a resolution. Only the Board of Education may modify or rescind the commitment.
- ***Assigned*** – Fund balances are reported as assigned when amounts are constrained by the School District’s intent to be used for specific purposes, but are neither restricted nor committed. Through resolution, the Board of Education has authorized the Superintendent or his or her designee to assign fund balances.
- ***Unassigned*** – Fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion. The School District reports positive unassigned fund balance only in the general fund. Negative unassigned fund balances may be reported in all funds.

***Flow Assumptions*** – When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the School District’s policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the School District’s policy to use fund balance in the following order:

- Committed
- Assigned
- Unassigned

**DOUGLAS COUNTY BOARD OF EDUCATION  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
JUNE 30, 2012**

**Note 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

*Net Assets* - Net assets represent the difference between assets and liabilities in reporting which utilizes the economic resources measurement focus. Net assets invested in capital assets, net of related debt, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used (i.e., the amount that the School District has spent) for the acquisition, construction or improvement of those assets. Net assets are reported as restricted using the same definition as used for restricted fund balance as described in the section above. All other net assets are reported as unrestricted.

**Note 3: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

The School System adopts an annual budget for the General Fund and Debt Service Fund. The budget is prepared in accordance with provisions of the Quality Basic Education Act, OCGA Section 20-2-167 and in accordance with U.S. generally accepted accounting principles. After the Board of Education has tentatively adopted the budget, such budget is advertised at least one time in a local newspaper of general circulation. At the next regular meeting of the Board after advertisement, the budget is revised as necessary and adopted as the final budget.

**Note 4: DEPOSITS AND INVESTMENTS**

**CUSTODIAL CREDIT RISK**

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the School District will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. State statutes require all deposits and investments (other than federal or state government instruments) to be collateralized by depository insurance, obligations of the U.S. government, or bonds of public authorities, counties, or municipalities. As of June 30, 2012, all deposits and investments were properly collateralized and insured.

**DOUGLAS COUNTY BOARD OF EDUCATION  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
JUNE 30, 2012**

**Note 4: DEPOSITS AND INVESTMENTS (Continued)**

CATEGORIZATION OF INVESTMENTS

At June 30, 2012, the carrying value of the School District's total investments was \$46,105,834, which is materially the same as fair value.

Investments include funds invested in the Local Government Investment Pool (Georgia Fund 1) administered by the State Treasurer of the State of Georgia, which is not required to be categorized since the School District did not own any specific identifiable securities in the pool. The investment policy of the State Treasurer of the State of Georgia for the Local Government Investment Pool does not provide for investment in derivatives or similar investments. The Georgia Fund 1 is not registered with the SEC as an investment company, but does operate in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940. The investment is valued at the pool's share price, \$1.00 per share. The pool is an AAAM rated investment pool by Standard and Poor's. The weighted average maturity of Georgia Fund 1 may not exceed 60 days. The weighted average maturity for Georgia Fund 1 on June 30, 2012, was 48 days.

<u>Investment</u>	<u>Maturity</u>	<u>Fair Value</u>
Georgia Fund 1	48 days	\$ 46,037,165
Common stock	N/A	68,669
Total		<u>\$ 46,105,834</u>

**Note 5: NON-MONETARY TRANSACTIONS**

The School District receives food commodities from the United States Department of Agriculture (USDA) for school breakfast and lunch programs. For the year ended June 30, 2012, the commodities usage is recorded at their federally assigned value of \$712,301.



**DOUGLAS COUNTY BOARD OF EDUCATION  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
JUNE 30, 2012**

**Note 6: CAPITAL ASSETS**

The following is a summary of changes in the capital assets during the fiscal year:

	<u>Balances July 1, 2011</u>	<u>Increases</u>	<u>Decreases</u>	<u>Transfers</u>	<u>Balances June 30, 2012</u>
<b>Governmental activities:</b>					
Capital assets, not being depreciated:					
Land	\$ 31,469,359	\$ -	\$ -	\$ -	\$ 31,469,359
Construction in progress	75,144,606	28,080,894	-	(70,936,374)	32,289,126
Total	<u>106,613,965</u>	<u>28,080,894</u>	<u>-</u>	<u>(70,936,374)</u>	<u>63,758,485</u>
Capital assets, being depreciated:					
Building improvements	277,735,848	2,158,698	(616,935)	61,441,674	340,719,285
Equipment	44,542,998	9,797,829	(2,452,165)	312,082	52,200,744
Land improvements	17,563,923	997,862	-	9,182,618	27,744,403
Total	<u>339,842,769</u>	<u>12,954,389</u>	<u>(3,069,100)</u>	<u>70,936,374</u>	<u>420,664,432</u>
Less accumulated depreciation for:					
Building improvements	(59,801,741)	(7,552,702)	265,066	-	(67,089,377)
Equipment	(26,819,323)	(5,579,889)	2,452,165	-	(29,947,047)
Land improvements	(2,664,320)	(1,132,708)	-	-	(3,797,028)
Total	<u>(89,285,384)</u>	<u>(14,265,299)</u>	<u>2,717,231</u>	<u>-</u>	<u>(100,833,452)</u>
Total capital assets, being depreciated, net	<u>250,557,385</u>	<u>(1,310,910)</u>	<u>(351,869)</u>	<u>70,936,374</u>	<u>319,830,980</u>
Governmental activities capital assets, net	<u>\$ 357,171,350</u>	<u>\$ 26,769,984</u>	<u>\$ (351,869)</u>	<u>\$ -</u>	<u>\$ 383,589,465</u>

Depreciation expense was charged to functions as follows:

Instruction	\$ 10,787,221
Support services:	
Educational media services	275,930
General administration	882,667
Maintenance and operation of facilities	98,782
Student transportation services	1,534,861
Operations of non-instructional services:	
Food services	685,838
	<u>\$ 14,265,299</u>

**DOUGLAS COUNTY BOARD OF EDUCATION  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
JUNE 30, 2012**

**Note 7: INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS**

Interfund receivables/payables as of June 30, 2012, consisted of the following:

	<u>Interfund Receivable</u>
	General
<u>Interfund Payable</u>	Fund
District-Wide Capital Projects	<u>\$ 157,589</u>

The interfund balance above represents expenditures to be reimbursed upon future collections of sales tax.

Interfund transfers for the year ended June 30, 2012, consisted of the following:

	<u>Transfers From</u>
	District-Wide
	Capital
<u>Transfers To</u>	Projects
Debt Service	<u>\$ 10,022,209</u>

Transfers are used to move SPLOST proceeds from District-Wide Capital Projects Fund to Debt Service Fund to fund debt service as allowed in the referendum.

**Note 8: RISK MANAGEMENT**

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors or omissions; job related illness or injuries to employees; acts of God; and unemployment compensation and vision plan.

The School District participates in the Georgia School Boards Association Risk and Insurance Management System, a public entity risk pool organized on July 1, 1994, to develop and administer a plan to reduce risk of loss on account of general liability, motor vehicle liability, or property damage, including safety engineering and other loss prevention and control techniques, and to administer one or more groups of self-insurance funds, including the processing and defense of claims brought against members of the system. The School District pays an annual premium to the system for its general insurance coverage. Additional coverage is provided through agreements by the system with other companies according to their specialty for property, boiler and machinery (including coverage for flood and earthquake), general liability (including coverage for sexual harassment, molestation and abuse), errors and omissions, crime and automobile risks. Payment of excess insurance for the system varies by line of coverage.

**DOUGLAS COUNTY BOARD OF EDUCATION  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
JUNE 30, 2012**

**Note 8: RISK MANAGEMENT (Continued)**

The School District has established a limited risk management program for workers' compensation claims. A premium is paid by the General Fund at the beginning of the fiscal year for an excess workers' compensation coverage policy which covers individual claims in excess of \$300,000 loss per occurrence, up to the statutory limit. Assessments of individual programs, except School Food Services, are performed, as needed, on the basis of that program's payroll to total payroll in order to cover estimated claims budgeted by management based on known claims and prior experiences. School Food Services is billed by the General Fund for the actual amount of claims for that program. The School District accounts for claims with expenses/expenditures and liabilities being reported when it is probable that a loss has occurred in the amount of that loss can be reasonably estimated. For purposes of estimating the unpaid claims liability as of June 30, 2012, the School District's third party administrator computed the reserve liability based on the estimated cost of each outstanding claim from claims experience of similar claims, including consideration of any incurred, but not reported amounts.

Changes in the workers' compensation claims liability during the last two fiscal years are as follows:

	<u>Beginning of Year</u>	<u>Claims and Changes in Estimates</u>	<u>Claims Paid</u>	<u>End of Year</u>	<u>Due Within One Year</u>
2011	\$ 1,186,329	\$ 1,984,947	\$ 1,059,632	\$ 2,111,644	\$ 1,886,125
2012	\$ 2,111,644	\$ 1,341,700	\$ 1,244,503	\$ 2,208,841	\$ 1,301,786

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the General Fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

	<u>Beginning of Year</u>	<u>Changes in Estimates</u>	<u>Claims Paid</u>	<u>End of Year</u>
2011	\$ -	\$ 163,595	\$ 163,595	\$ -
2012	\$ -	\$ 106,287	\$ 106,287	\$ -

**DOUGLAS COUNTY BOARD OF EDUCATION  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
JUNE 30, 2012**

**Note 8: RISK MANAGEMENT (Continued)**

The School District has purchased surety bonds to provide additional insurance coverage as follows:

<u>Position Covered</u>	<u>Amount</u>
Superintendent	\$100,000

**Note 9: OPERATING LEASES**

Douglas County Board of Education is committed under various leases for equipment. These leases are considered for accounting purposes to be operating leases. Lease expenditures for the year totaled approximately \$323,031. Future minimum lease payments on these leases are as follows:

<u>Year ending June 30,</u>	
2013	\$ 338,935
Total	<u>\$ 338,935</u>

**Note 10: LONG – TERM DEBT**

**COMPENSATED ABSENCES**

Compensated absences represent obligations of the School District relating to employees' rights to receive compensation for future absences based upon service already rendered. This obligation relates only to vesting accumulating leave in which payment is probable and can be reasonably estimated. Typically, the General Fund is the fund used to liquidate this long-term debt. The School District uses the vesting method to compute compensated absences.

**GENERAL OBLIGATION DEBT OUTSTANDING**

General Obligation Bonds currently outstanding are as follows:

<u>Purpose</u>	<u>Interest Rates</u>	<u>Outstanding Balance at June 30, 2012</u>
General Government - Series 2005	3.00% - 5.00%	\$ 11,800,000
General Government - Series 2007	4.00% - 5.00%	145,190,000
General Government - Series 2010	2.50% - 4.00%	6,100,000
General Government - Series 2012	3.43% - 4.00%	27,970,000
		<u>\$ 191,060,000</u>

**DOUGLAS COUNTY BOARD OF EDUCATION  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
JUNE 30, 2012**

**Note 10: LONG – TERM DEBT (Continued)**

The changes in long-term obligations during the fiscal year ended June 30, 2012, were as follows:

	<b>Beginning Balance</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending Balance</b>	<b>Due Within One Year</b>
<b>Governmental activities:</b>					
General obligation bonds	\$ 204,015,000	\$ 27,970,000	\$ (40,925,000)	\$ 191,060,000	\$ 8,750,000
Unamortized bond premium	10,415,460	4,259,059	(2,553,584)	12,120,935	-
Unamortized loss on refunding	(85,706)	(2,761,407)	156,561	(2,690,552)	-
Claims payable	2,111,644	2,291,700	(1,244,503)	3,158,841	1,301,786
Compensated absences	1,261,108	1,040,507	(993,801)	1,307,814	1,111,642
Governmental activity					
Long-term liabilities	<u>\$ 217,717,506</u>	<u>\$ 32,799,859</u>	<u>\$ (45,560,327)</u>	<u>\$ 204,957,038</u>	<u>\$ 11,163,428</u>

In fiscal year 2010, the School District issued \$8,925,000 of Series 2010 General Obligation Refunding Bonds to (i) refund a portion of the Series 1999 General Obligation Refunding Bonds and (ii) pay the costs of issuing the Series 2010 General Obligation Refunding Bonds. The School District defeased the 1999 bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the School District's financial statements. At June 30, 2012, \$5,920,000 of bonds outstanding are considered defeased. The School District has pledged its full faith and credit and taxing power to service the debt.

In fiscal year 2012, the School District issued \$27,970,000 of Series 2012 General Obligation Refunding Bonds to (i) refund a portion of the Series 2005 General Obligation Refunding Bonds and (ii) pay the costs of issuing the Series 2012 General Obligation Refunding Bonds. The School District defeased the 2005 bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the School District's financial statements. At June 30, 2012, \$28,310,000 of bonds outstanding are considered defeased. The School District has pledged its full faith and credit and taxing power to service the debt.

**DOUGLAS COUNTY BOARD OF EDUCATION  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
JUNE 30, 2012**

**Note 10: LONG – TERM DEBT (Continued) Note 10: LONG – TERM DEBT (Continued)**

At June 30, 2012, payments due by fiscal year, which includes principal and interest, for these items are as follows:

<u>Fiscal Year Ended June 30</u>	<u>General Obligation Bonds</u>	
	<u>Principal</u>	<u>Interest</u>
2013	\$ 8,750,000	\$ 10,434,274
2014	10,095,000	10,042,425
2015	11,565,000	9,589,725
2016	10,565,000	8,395,300
2017	11,705,000	7,234,575
2018-2022	64,125,000	27,313,575
2023-2027	74,255,000	11,803,000
Total	<u>\$ 191,060,000</u>	<u>\$ 84,812,874</u>

**Note 11: ON-BEHALF PAYMENTS**

The School District has recognized revenues and costs in the amount of \$314,060 for retirement contributions paid on the School District's behalf by the following State Agencies.

Georgia Department of Education  
Paid to the Teachers Retirement District  
for Teachers Retirement (TRS)  
in the amount of \$43,201

State Treasurer of the State of Georgia  
Paid to the Public School Employees Retirement System  
for Public School Employees Retirement (PSERS) Employer's Cost  
in the amount of \$270,859

**DOUGLAS COUNTY BOARD OF EDUCATION  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
JUNE 30, 2012**

**Note 12: SIGNIFICANT COMMITMENTS**

The following is an analysis of significant outstanding construction or renovation contracts executed by the School District as of June 30, 2012:

Project	Unearned Executed Contracts
Douglas County High Cosmetology Lab	\$ 240,150
Lithia Springs High Renovation	2,791,348
Fairplay Middle Renovation	1,840,180
Turner Middle Renovation	2,359,861
	\$ 7,231,539

The amounts described in this note are not reflected in the basic financial statements.

**Note 13: SIGNIFICANT CONTINGENT LIABILITIES**

Amounts received or receivable principally from the federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. The School District believes that such disallowances, if any, will be immaterial to its overall financial position.

The School District is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine School District operations. The ultimate disposition of these proceedings is not presently determinable, but is not believed to be material to the basic financial statements.

**Note 14: RETIREMENT PLANS**

**TEACHERS RETIREMENT SYSTEM OF GEORGIA (TRS)**

*Plan Description.* The TRS is a cost-sharing multiple-employer defined benefit plan created in 1943 by an act of the Georgia General Assembly to provide retirement benefits for qualifying employees in educational service. A Board of Trustees comprised of active and retired members and ex-officio State employees is ultimately responsible for the administration of TRS. The Teachers Retirement System of Georgia issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

**DOUGLAS COUNTY BOARD OF EDUCATION  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
JUNE 30, 2012**

**Note 14: RETIREMENT PLANS (Continued)**

On October 25, 1996, the Board created the Supplemental Retirement Benefits Plan of the Georgia Teachers Retirement System (SRBP-TRS). SRPB-TRS was established as a qualified excess benefit plan in accordance with Section 415 of the Internal Revenue Code (IRC) as a portion of TRS. The purpose of SRBP-TRS is to provide retirement benefits to employees covered by TRS whose benefits are otherwise limited by IRC Section 415. Beginning July 1, 1997, all members and retired former members in TRS are eligible to participate in the SRPB-TRS whenever their benefits under TRS exceed the IRC Section 415 imposed limitation on benefits.

TRS provides service retirement, disability retirement, and survivor's benefits. The benefit structure of TRS is defined and may be amended by State statute. A member is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. A member is eligible for early retirement after 25 years of creditable service.

Normal retirement (pension) benefits paid to members are equal to 2% of the average of the member's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. Early retirement benefits are reduced by the lesser of one-twelfth of 7% for each month the member is below age 60 or by 7% for each year or fraction thereof by which the member has less than 30 years of service. It is also assumed that certain cost-of-living adjustments, based on the Consumer Price Index, will be made in future years. Retirement benefits are payable monthly for life. A member may elect to receive a partial lump-sum distribution in addition to a reduced monthly retirement benefit. Death, disability and spousal benefits are also available.

*Funding Policy.* TRS is funded by member and employer contributions as adopted and amended by the Board of Trustees. Member contributions are limited by State law to not less than 5% or more than 6% of a member's earnable compensation. Member contributions as adopted by the Board of Trustees for the fiscal year ended June 30, 2012, were 5.53% of annual covered salary. The member contribution rate will increase to 6.00% effective July 1, 2012. Employer contributions required for fiscal year 2012 were 10.28% of annual covered salary. The employer contribution rate will increase to 11.41% effective July 1, 2012.

The following table summarizes the School District's employer contributions for the TRS for the years ended June 30, 2012, 2011 and 2010.

<u>Fiscal Year</u>	<u>Percentage Contributed</u>	<u>Required Contribution</u>
2012	100%	\$ 12,695,949
2011	100%	\$ 12,865,793
2010	100%	\$ 12,287,112



**DOUGLAS COUNTY BOARD OF EDUCATION  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
JUNE 30, 2012**

**Note 14: RETIREMENT PLANS (Continued)**

**PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM (PSERS)**

Substantially all bus drivers, maintenance, custodial, and lunchroom personnel employed by the District are members of the Public School Employees Retirement System of Georgia (PSERS), which is also a cost-sharing multiple employer public employee retirement system. The Board of the Public School Employees Retirement System of Georgia issues a publicly available financial report that includes financial statements and supplementary information for PSERS. That report may be obtained by writing Public School Employee Retirement System, Two Northside 75, Atlanta, Georgia 30318-7778, or by calling 1-800-805-4609.

PSERS provides service retirement, disability retirement and survivor's benefits for its members. A member is eligible for normal service retirement after 10 years of service and attainment of age 65. A member applying for service retirement with 10 years of services and retirees between the ages of 60 and 65 receive a reduced benefit. Monthly retirement benefits paid to members are equal to eight dollars per month multiplied by the number of years of creditable service. Retirement provisions include death and disability benefits. Benefits are established by state statute.

Covered employees are required by state statute to contribute four dollars per month for the nine month school year. Unlike TRS, the School District makes no contribution to PSERS. Total contributions from employees of the School District were \$24,456, \$24,692, and \$25,440 for the fiscal years ended June 30, 2012, 2011, and 2010, respectively.

The State of Georgia is required by statute to make an annual contribution to PSERS based upon an actuarial calculation. The state's contribution for School District employees was \$270,859, \$125,584, and \$92,470 for the fiscal years ended June 30, 2012, 2011, and 2010, respectively.

Members become fully vested after 10 years of service. If a member terminates with less than 10 years of service, no vesting of employer contributions occurs, but the member's contributions are refunded with interest. There were 736, 742, and 767 employees (members) covered under PSERS for the fiscal years ended June 30, 2012, 2011, and 2010, respectively.

**DOUGLAS COUNTY BOARD OF EDUCATION  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
JUNE 30, 2012**

**Note 15: POSTEMPLOYMENT BENEFITS**

**GEORGIA RETIREE HEALTH BENEFIT FUND**

*Plan Description.* The School District contributes to the Georgia School Personnel Post-employment Health Benefit Fund (“Benefit Fund”), a cost-sharing multiple-employer defined benefit postemployment healthcare plan administered by the Department of Community Health. The Benefit Fund provides health insurance benefits to eligible retirees and their qualified beneficiaries. Pursuant to Title 45, Chapter 18 of the Official Code of Georgia Annotated, the authority to establish and amend the benefit provisions of the plan is assigned to the State of Georgia Board of Community Health. The Department of Community Health issues a publicly available financial report that includes financial statements and required supplementary information for the Benefit Fund. That report may be obtained from the Department of community Health at 2 Peachtree Street, Atlanta, Georgia 30303.

*Funding Policy.* The contribution requirements of the plan members and participating employers are established and may be amended by the Board of Community Health. Contributions of plan members or beneficiaries receiving benefits vary based on plan election, dependent coverage, and Medicare eligibility and election. On average, plan members pay approximately twenty-five percent (25%) of the cost of health insurance coverage. Participating employers are statutorily required to contribute in accordance with the employer contribution rate established to fund both the active and retired employee health insurance plans based on projected pay-as-you-go financing requirements. The employer contribution rates for the combined active and retiree plans for the fiscal year ended June 30, 2012, were as follows:

*Certified employees*

<u>Period</u>	<u>Percentage of Covered Payroll</u>
July 2011	18.534% of covered payroll for August coverage
August 2011 - March 2012	24.000% of covered payroll for September - April coverage
April 2012 - June 2012	3.958% of covered payroll for May - July coverage

*Non-Certificated Employees* \$296.20 per month at June 30, 2012

No additional contribution was required by the Board of Community Health for fiscal year 2012 nor contributed to GRBHF to prefund retiree benefits. Such additional contribution amounts are determined annually by the Board of Community health in accordance with the State plan for other post-employment benefits and are subject to appropriation.

The School District’s contribution to the health insurance plans, which equaled the required contribution, for the fiscal year ended June 30, 2012, 2011, and 2010 were \$20,612,358, \$19,654,474, and \$18,258,151 which equaled the required contribution.

**DOUGLAS COUNTY BOARD OF EDUCATION  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
JUNE 30, 2012**

**Note 15: POSTEMPLOYMENT BENEFITS (Continued)**

Retiree health benefits were previously funded through the Georgia Retiree Health Benefit Fund (GRHBF). In 2009, the General Assembly revisited the GRHBF and enacted legislation that, effective August 31, 2009, separated the GRHBF into two new funds: the Georgia School Personnel Post-employment Health Benefit Fund and the Georgia State Employees Post-employment Health Benefit Fund. The purpose of this change was to assure employers responsible for planning and funding future retiree health costs that their contributions will be dedicated to their respective retiree populations. Funds in the GRHBF were transferred to the Georgia State Employees Post-employment Health Benefit Fund or the Georgia School Personnel Post-employment Health Benefit Fund as described in the plan financial statements. The statute that created the GRHBF is repealed effective September 1, 2010.

**Note 16: PRIOR PERIOD RESTATEMENT**

The District has determined that a restatement of beginning fund balance of the General Fund is necessary to properly record motor vehicle tax revenues, receivables and deferred revenues. The adjustment resulted in a change to the beginning fund balance of the General Fund as follows:

Fund balance, as previously reported	\$ 33,331,138
Effect of adjustment to properly report tax revenues	(884,369)
	\$ 32,446,769
Fund balance, restated	\$ 32,446,769

The District has determined that a restatement of beginning fund balance of the Debt Service Fund is necessary to properly record motor vehicle tax revenues, receivables and deferred revenues. The adjustment resulted in a change to the beginning fund balance of the Debt Service Fund as follows:

Fund balance, as previously reported	\$ 9,525,495
Effect of adjustment to properly report tax revenues	(180,585)
	\$ 9,344,910
Fund balance, restated	\$ 9,344,910

The District has determined that a restatement of Governmental Activities is necessary to correct the motor vehicle tax revenues and receivables. The adjustment results in a change to beginning governmental net assets of Governmental Activities as follows:

Net assets, as previously reported	\$ 319,384,172
Effect of adjustment to properly report tax revenues	(1,043,654)
	\$ 318,340,518
Net assets, restated	\$ 318,340,518

## **II. OTHER SUPPLEMENTARY INFORMATION**

**DOUGLAS COUNTY BOARD OF EDUCATION**

**SCHEDULE OF EXPENDITURES OF  
SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2012**

<u>Project</u>	<u>Original Estimated Cost(1)</u>	<u>Current Estimated Cost(2)</u>	<u>Expended In Current Year (3)</u>	<u>Expended In Prior Years (3)</u>	<u>Project Status</u>
<b>SPLOST Issue 2005:</b>					
The payment of principal and interest on the School District's Series 1999 Bonds maturing July 1, 2007, through and including January 1, 2012, and the School District's Series 2002A Bonds maturing July 1, 2007, through and including January 1, 2010.					
	\$ 12,600,000	\$ 12,600,000	\$ -	\$ 12,600,000	Complete
The acquisition, construction and equipping of new schools and the purchase of land to be used as sites for future educational facilities; the acquisition, construction and equipping of classroom additions, other educational facilities and renovations and renovations and modifications to existing educational facilities; the acquisition and installation of new instructional, safety and transportation equipment for all educational facilities.					
	107,400,000	107,400,000	28,790,790	74,074,275	Ongoing
<b>SPLOST Issue 2011:</b>					
The payment of a portion of principal and interest on the School District's Series 2005 and 2007 Bonds and Series 2010 Refunding Bond					
	61,000,000	61,000,000	-	-	Ongoing
The adding to, renovating, repairing, improving, furnishing, equipping and completing existing school buildings and other buildings and facilities; acquiring technology improvements; acquiring and making modifications to land; acquiring new school equipment; acquiring band instruments, textbooks and instructional materials and equipment; acquiring any necessary or desirable property, both real and personal.					
	61,000,000	61,000,000	965,398	-	Ongoing
<b>Total</b>	<u>\$ 242,000,000</u>	<u>\$ 242,000,000</u>	<u>\$ 29,756,188</u>	<u>\$ 86,674,275</u>	<u>\$ -</u>

- (1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.
- (2) The School District's current estimate of total cost for the project(s). Includes all cost from project inception to completion.
- (3) The voters of Douglas County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.

### **III. SINGLE AUDIT SECTION**



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT  
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH *GOVERNMENT AUDITING STANDARDS***

---

**To the Superintendent and Members of  
the Douglas County Board of Education  
Douglasville, Georgia**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Douglas County Board of Education as of and for the year ended June 30, 2012, which collectively comprise the Douglas County Board of Education's basic financial statements and have issued our report thereon dated March 14, 2013. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

**Internal Control Over Financial Reporting**

Management of the Douglas County Board of Education is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the Douglas County Board of Education's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Douglas County Board of Education's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Douglas County Board of Education's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and therefore, there can be no assurance that all deficiencies, significant deficiencies or material weaknesses have been identified. However, as described in the accompanying schedule of findings and questioned costs, we identified a deficiency in internal control over financial reporting that we consider to be a material weakness.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described in accompanying schedule of findings and questioned costs, as item 2012-1, to be a material weakness.

---

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Douglas County Board of Education's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the Douglas County Board of Education in a separate letter dated March 14, 2013.

The Douglas County Board of Education's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. We did not audit the Douglas County Board of Education's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, the members of the Douglas County Board of Education, others within the entity, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

*Mauldin & Jenkins, LLC*

Atlanta, Georgia  
March 14, 2013





**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD  
HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL  
CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133**

---

**To the Superintendent and Members of  
the Douglas County Board of Education  
Douglasville, Georgia**

**Compliance**

We have audited the Douglas County Board of Education's compliance with the types of compliance requirements described in the OMB *Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the Douglas County Board of Education's major federal programs for the year ended June 30, 2012. The Douglas County Board of Education's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the Douglas County Board of Education's management. Our responsibility is to express an opinion on the Douglas County Board of Education's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Douglas County Board of Education's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the Douglas County Board of Education's compliance with those requirements.

In our opinion, the Douglas County Board of Education complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2012.

---

### **Internal Control Over Compliance**

Management of the Douglas County Board of Education is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the Douglas County Board of Education's internal control over compliance with the requirements that could have a direct and material effect on a major federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Douglas County Board of Education's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, we identified a deficiency in internal control over compliance that we consider to be a significant deficiency as described in the accompanying schedule of findings and questioned costs, as item 2012-2. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

The Douglas County Board of Education's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. We did not audit the Douglas County Board of Education's response and, accordingly, we express no opinion on it.

---

This report is intended solely for the information and use of management, the members of the Douglas County Board of Education, others within the entity, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

*Mauldin & Jenkins, LLC*

Atlanta, Georgia  
March 14, 2013

**DOUGLAS COUNTY BOARD OF EDUCATION**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2012**

<b>Federal Grantor/Pass-Through Grantor/Program Title</b>	<b>Federal CFDA Number</b>	<b>Total Expenditures</b>
<b>U. S. DEPARTMENT OF AGRICULTURE:</b>		
Passed through Georgia Department of Education:		
Fresh Fruit and Vegetable Program - Cash Assistance Child Nutrition Cluster	10.582	\$ 43,754
School Breakfast Program - Cash Assistance	10.553	2,598,499
National School Lunch Program:		
Non-Cash Assistance - Commodities (1)	10.555	712,301
Cash Assistance	10.555	6,473,688
School Snack Program	10.555	192,434
Total Child Nutrition Cluster		<u>9,976,922</u>
 Total U. S. Department of Agriculture		 <u>10,020,676</u>
<b>U. S. DEPARTMENT OF DEFENSE</b>		
Junior R.O.T.C.	12.unknown	226,526
Total U. S. Department of Defense		<u>226,526</u>
<b>U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES</b>		
Abstinence Education and Youth Development Program	93.235	89,089
Total U.S. Department of Health and Human Services		<u>89,089</u>
<b>U. S. DEPARTMENT OF EDUCATION</b>		
Direct Awards		
Foreign Languages Assistance	84.293	110,574
Fund for the Improvement of Education	84.215	830,189
Total Direct Awards		<u>940,763</u>
Passed through the Georgia Department of Education:		
Education Jobs Funds	84.410	<u>58,392</u>
Title I, Part A Cluster		
Title I Programs - Local Education Agency	84.010	5,354,917
Title I Programs - Academic Awards	84.010	14,276
Title I Programs - School Improvement	84.010	64,262
ARRA - Title I Programs	84.389	220,416
ARRA - Title I School Improvement	84.389	1,470
Total Title I, Part A Cluster		<u>5,655,341</u>
Title I, Part G Cluster		
Title I-G Programs - School Improvement	84.377	880,250
ARRA - Title I-G School Improvement	84.388	608,368
Total Title I, Part G Cluster		<u>1,488,618</u>

**(Continued)**

**DOUGLAS COUNTY BOARD OF EDUCATION**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2012**

Federal Grantor/Pass-Through Grantor/Program Title	Federal CFDA Number	Total Expenditures
<b>U. S. DEPARTMENT OF EDUCATION (Continued):</b>		
Passed through Georgia Department of Education (continued):		
Title II-A - Improving Teacher Quality	84.367	538,708
Title II-D - Education Technology Formula Grant	84.318	38,572
Special Education Cluster (IDEA)		
Title VI-B Preschool	84.173	117,997
Title VI-B Flowthrough	84.027	5,926,610
Title VI-B High Cost Fund Pool	84.027	83,993
Title VI-B Preschool - ARRA	84.392	641
Total Special Education Cluster (IDEA)		6,129,241
Education for Homeless Children and Youth	84.196	42,658
Title III - Limited English Proficient	84.365	162,690
Vocational Education - Perkins Plus	84.048	17,250
Vocational Education - Program Improvement	84.048	161,693
Subtotal		178,943
Title IV B - Twenty-first Century Community Learning Centers	84.287	2,562,591
Total Passed Through Georgia Department of Education		16,855,754
Total U. S. Department of Education		17,796,517
Total Expenditures of Federal Awards		\$ 28,132,808

Notes to the Schedule of Expenditures of Federal Awards

(1) The amounts shown for the Food Distribution Program represents the federally assigned value of nonmonetary assistance for donated commodities received and/or consumed by the system during the current fiscal year.

The School District did not provide federal assistance to any subrecipient.

The Schedule of Expenditures of Federal Awards includes the federal grant activity of the Douglas County Board of Education and is presented on the modified accrual basis of accounting.

The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of State and Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of the financial statements.

**DOUGLAS COUNTY BOARD OF EDUCATION**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**FOR THE YEAR ENDED JUNE 30, 2012**

---

**SECTION I**  
**SUMMARY OF AUDITOR'S RESULTS**

**Financial Statements**

Type of auditor's report issued Unqualified

Internal control over financial reporting:  
 Material weaknesses identified?  yes  no

Significant deficiencies identified not considered  
 to be material weaknesses?  yes  none reported

Noncompliance material to financial statements noted?  yes  no

**Federal Awards**

Internal Control over major programs:  
 Material weaknesses identified?  yes  no

Significant deficiencies identified not considered  
 to be material weaknesses?  yes  none reported

Type of auditor's report issued on compliance for  
 major programs Unqualified

Any audit findings disclosed that are required to  
 be reported in accordance with OMB Circular  
 A-133, Section 510(a)?  yes  no

Identification of major program:

CFDA Number	Name of Federal Program or Cluster
10.553, 10.555	Child Nutrition Cluster
84.010, 84.389	Title I, Part A Cluster
84.377, 84.388	Title I, Part G Cluster

Dollar threshold used to distinguish between  
 Type A and Type B programs: \$843,984

Auditee qualified as low-risk auditee?  yes  no

**DOUGLAS COUNTY BOARD OF EDUCATION**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**FOR THE YEAR ENDED JUNE 30, 2012**

---

**SECTION II**  
**FINANCIAL STATEMENT FINDINGS**

**2012-1: Receivables and Revenues**

**Criteria:** Internal controls should be in place to ensure that the amounts reported as receivables and revenues are appropriate and properly valued in accordance with generally accepted accounting principles.

**Condition:** Internal controls were not sufficient to detect misstatements in the reporting of the School District's revenues and receivables.

**Context/Cause:** During our testing, certain audit adjustments were required to correct current and prior year amounts. The nature of these adjustments are as follows:

- The intergovernmental receivables and related revenues were not properly reported in the General Fund. An adjustment of approximately \$2,644,000 was required to properly report intergovernmental revenues and receivables.
- The motor vehicle tax receivables and related tax revenues were not properly reported in the General Fund. An adjustment of approximately \$956,000 was required to properly report motor vehicle tax revenues and receivables. Included in the aforementioned adjustment was an adjustment to opening fund balance of approximately \$884,000 for motor vehicle tax revenues and receivables that were improperly recognized for the year ended June 30, 2011.
- The motor vehicle tax receivables and related tax revenues were not properly reported in the Debt Service Fund. An adjustment of approximately \$211,000 was required to properly report motor vehicle tax revenues and receivables. Included in the aforementioned adjustment was an adjustment to opening fund balance of approximately \$181,000 for motor vehicle tax revenues and receivables that were improperly recognized for the year ended June 30, 2011.

**Effect or Possible Effects:** Audit adjustments for approximately \$3,811,000, of which approximately \$1,065,000 affected opening fund balance, were required to properly report revenues and receivables.

**Recommendations:** We recommend the School District carefully review all revenues and receivables to ensure they are reported in the proper reporting period, and in accordance with generally accepted accounting principles.

**Response:** We concur with the finding. We will take the necessary steps in the future to ensure that revenues and receivables are properly recognized.

**DOUGLAS COUNTY BOARD OF EDUCATION**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**FOR THE YEAR ENDED JUNE 30, 2012**

---

**SECTION III**  
**FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS**

**2012-2: Title I, Part A Cluster - CFDA #84.010 and 84.389; Comparability**

**Criteria:** A Local Education Authority (LEA) may receive funds under Title I, Part A and the MEP (Title I, Part C) only if State and local funds will be used in participating schools to provide services that, taken as a whole, are at least comparable to services that the LEA is providing in schools not receiving Title I, Part A or MEP funds.

**Condition and Context:** As noted in our testing of the comparability, the School District did not have adequate procedures in place to ensure accurate reporting on the Title I Comparability Report. The School District's procedures did not identify an error in the full-time equivalent (FTE) count for one non-Title I school in the School District on the Title I Comparability Report submitted to the Georgia Department of Education. Upon review of the corrected report submitted to the Georgia Department of Education, we noted there were numerous changes to the FTE counts from the original to the corrected report; however, none of these changes affected the overall outcome of the comparability comparisons.

**Cause:** The internal controls over the review of the Title I Comparability Report were not sufficient to detect and correct errors in the report prior to its submission.

**Effects or Possible Effects:** The lack of internal controls could result in the comparability report reflecting incorrect data which could cause the School District to not meet the requirement. Federal funding could be revoked for the School District not complying with all of the requirements which are direct and material to the federal program.

**Questioned Costs:** None noted.

**Recommendation:** We recommend the School District ensure that all reports are reviewed in sufficient detail to detect and correct errors prior to submission.

**Views of Responsible Officials:** We concur with finding and will institute an additional review of the FTE counts to ensure that they are properly reported in the future.



**DOUGLAS COUNTY BOARD OF EDUCATION**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**FOR THE YEAR ENDED JUNE 30, 2012**

---

**SECTION IV**  
**STATUS OF PRIOR YEAR FINDINGS**

**2011-2: Title I, Part A Cluster - CFDA #84.010 and 84.389; Comparability**

***Condition and Context:*** As noted in our testing of the comparability, the full-time equivalent (FTE) count for one non-Title I school in the School District was not reported correctly on the Title I Comparability Report submitted to the Georgia Department of Education. Due to this error the recalculated average FTE to student ratio went down, which could have caused the School District to be in non-compliance with the comparability requirement.

***Cause:*** The internal controls over the review of the Title I Comparability Report were not sufficient to detect and correct errors in the report.

***Status:*** See current year finding 2012-2.